103D CONGRESS 1ST SESSION

S. 211

To amend the Internal Revenue Code of 1986 to provide tax credits for Indian investment and employment, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 26 (legislative day, JANUARY 5), 1993

Mr. McCain (for himself, Mr. Inouye, Mr. Domenici, Mr. Simon, Mr. Daschle, Mr. Gorton, Mr. Boren, Mr. Murkowski, Mr. Baucus, Mr. Campbell, and Mr. Bingaman) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to provide tax credits for Indian investment and employment, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Indian Employment
- 5 and Investment Act of 1993".
- 6 SEC. 2. INVESTMENT TAX CREDIT FOR PROPERTY ON IN-
- 7 **DIAN RESERVATIONS.**
- 8 (a) Allowance of Indian Reservation Cred-
- 9 IT.—Section 46 of the Internal Revenue Code of 1986 (re-

1	lating to investment credits) is amended by striking "and"
2	at the end of paragraph (2), by striking the period at the
3	end of paragraph (3) and inserting ", and", and by adding
4	after paragraph (3) the following new paragraph:
5	"(4) the Indian reservation credit.".
6	(b) Amount of Indian Reservation Credit.—
7	(1) IN GENERAL.—Section 48 of such Code (re-
8	lating to the energy credit and the reforestation
9	credit) is amended by adding after subsection (b)
10	the following new subsection:
11	"(c) Indian Reservation Credit.—
12	"(1) In General.—For purposes of section 46
13	the Indian reservation credit for any taxable year is
14	the Indian reservation percentage of the qualified in-
15	vestment in qualified Indian reservation property
16	placed in service during such taxable year, deter-
17	mined in accordance with the following table: "In the case of qualified Indian reservation property
	New reservation construction property
18	"(2) Qualified investment in qualified
19	INDIAN RESERVATION PROPERTY DEFINED.—For
20	purposes of this subpart—
21	"(A) IN GENERAL.—The term 'qualified
22	Indian reservation property' means property—

1	"(i) which is—
2	"(I) reservation personal prop-
3	erty,
4	"(II) new reservation construc-
5	tion property, or
6	"(III) reservation infrastructure
7	investment, and
8	"(ii) not acquired (directly or indi-
9	rectly) by the taxpayer from a person who
10	is related to the taxpayer (within the
11	meaning of section $465(b)(3)(C)$.
12	The term 'qualified Indian reservation property'
13	does not include any property (or any portion
14	thereof) placed in service for purposes of con-
15	ducting or housing class I, II, or III gaming (as
16	defined in section 4 of the Indian Regulatory
17	Act (25 U.S.C. 2703)).
18	"(B) Qualified investment.—The term
19	'qualified investment' means—
20	"(i) in the case of reservation infra-
21	structure investment, the amount expended
22	by the taxpayer for the acquisition or con-
23	struction of the reservation infrastructure
24	investment; and

1	"(ii) in the case of all other qualified
2	Indian reservation property, the taxpayer's
3	basis for such property.
4	"(C) Reservation personal prop-
5	ERTY.—The term 'reservation personal prop-
6	erty' means qualified personal property which is
7	used by the taxpayer predominantly in the ac-
8	tive conduct of a trade or business within an
9	Indian reservation. Property shall not be treat-
10	ed as 'reservation personal property' if it is
11	used or located outside the Indian reservation
12	on a regular basis.
13	"(D) QUALIFIED PERSONAL PROPERTY.—
14	The term 'qualified personal property' means
15	property—
16	"(i) for which depreciation is allow-
17	able under section 168,
18	"(ii) which is not—
19	"(I) nonresidential real property,
20	"(II) residential rental property,
21	or
22	"(III) real property which is not
23	described in (I) or (II) and which has
24	a class life of more than 12.5 years.

1	For purposes of this subparagraph, the terms
2	'nonresidential real property', 'residential rental
3	property', and 'class life' have the respective
4	meanings given such terms by section 168.
5	"(E) New reservation construction
6	PROPERTY.—The term 'new reservation con-
7	struction property' means qualified real prop-
8	erty—
9	"(i) which is located in an Indian res-
10	ervation,
11	"(ii) which is used by the taxpayer
12	predominantly in the active conduct of a
13	trade or business within an Indian reserva-
14	tion, and
15	"(iii) which is originally placed in
16	service by the taxpayer.
17	"(F) Qualified real property.—The
18	term 'qualified real property' means property
19	for which depreciation is allowable under sec-
20	tion 168 and which is described in clause (I),
21	(II), or (III) of subparagraph (D)(ii).
22	"(G) RESERVATION INFRASTRUCTURE IN-
23	VESTMENT.—
24	"(i) In general.—The term 'reserva-
25	tion infrastructure investment' means

1	qualified personal property or qualified real
2	property which—
3	"(I) benefits the tribal infrastruc-
4	ture,
5	"(II) is available to the general
6	public, and
7	"(III) is placed in service in con-
8	nection with the taxpayer's active con-
9	duct of a trade or business within an
10	Indian reservation.
11	"(ii) Property may be located
12	OUTSIDE THE RESERVATION.—Qualified
13	personal property and qualified real prop-
14	erty used or located outside an Indian res-
15	ervation shall be reservation infrastructure
16	investment only if its purpose is to connect
17	to existing tribal infrastructure in the res-
18	ervation, and shall include, but not be lim-
19	ited to, roads, power lines, water systems,
20	railroad spurs, and communications facili-
21	ties.
22	"(H) Coordination with other cred-
23	ITS.—The term 'qualified Indian reservation
24	property' shall not include any property with re-

1	spect to which the energy credit or the rehabili-
2	tation credit is allowed.
3	"(3) Real estate rentals.—For purposes of
4	this section, the rental to others of real property lo-
5	cated within an Indian reservation shall be treated
6	as the active conduct of a trade or business in an
7	Indian reservation.
8	"(4) Indian reservation defined.—For
9	purposes of this subpart, the term 'Indian reserva-
10	tion' means a reservation, as defined in—
11	"(A) section 3(d) of the Indian Financing
12	Act of 1974 (25 U.S.C. 1452(d)), or
13	"(B) section 4(10) of the Indian Child
14	Welfare Act of 1978 (25 U.S.C. 1903(10)).
15	"(5) Limitation based on unemploy-
16	MENT.—
17	"(A) General rule.—The Indian res-
18	ervation credit allowed under section 46 for any
19	taxable year shall equal—
20	"(i) if the Indian unemployment rate
21	on the applicable Indian reservation for
22	which the credit is sought exceeds 300 per-
23	cent of the national average unemployment
24	rate at any time during the calendar year
25	in which the property is placed in service

1	or during the immediately preceding 2 cal-
2	endar years, 100 percent of such credit,

- "(ii) if such Indian unemployment rate exceeds 150 percent but not 300 percent, 50 percent of such credit, and
- "(iii) if such Indian unemployment rate does not exceed 150 percent, 0 percent of such credit.

"(B) SPECIAL **RULE FOR LARGE** PROJECTS.—In the case of a qualified Indian reservation property which has (or is a component of a project which has) a projected construction period of more than 2 years or a cost of more than \$1,000,000, subparagraph (A) shall apply by substituting 'during the earlier of the calendar year in which the taxpayer enters into a binding agreement to make a qualified investment or the first calendar year in which the taxpayer has expended at least 10 percent of the taxpayer's qualified investment, or the preceding calendar year' for 'during the calendar year in which the property is placed in service or during the immediately preceding 2 calendar years'.

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1	"(C) DETERMINATION OF INDIAN UNEM-
2	PLOYMENT.—For purposes of this paragraph,
3	with respect to any Indian reservation, the In-
4	dian unemployment rate shall be based upon
5	Indians unemployed and able to work, and shall
6	be certified by the Secretary of the Interior.
7	"(6) Coordination with nonrevenue
8	LAWS.—Any reference in this subsection to a provi-
9	sion not contained in this title shall be treated for
10	purposes of this subsection as a reference to such
11	provision as in effect on the date of the enactment
12	of this paragraph.''.
13	(2) Lodging to qualify.—Paragraph (2) of
14	section 50(b) of such Code (relating to property used
15	for lodging) is amended—
16	(A) by striking "and" at the end of sub-
17	paragraph (C),
18	(B) by striking the period at the end of
19	subparagraph (D) and inserting "; and and
20	(C) by adding at the end thereof the fol-
21	lowing subparagraph:
22	"(E) new reservation construction prop-
23	erty.".
24	(c) RECAPTURE.—Subsection (a) of section 50 of
25	such Code (relating to recapture in case of dispositions,

1	etc.), is amended by adding at the end thereof the follow-
2	ing new paragraph:
3	"(6) Special rules for indian reservation
4	PROPERTY.—
5	"(A) IN GENERAL.—If, during any taxable
6	year, property with respect to which the tax-
7	payer claimed an Indian reservation credit—
8	"(i) is disposed of, or
9	"(ii) in the case of reservation per-
10	sonal property—
11	"(I) otherwise ceases to be in-
12	vestment credit property with respect
13	to the taxpayer, or
14	"(II) is removed from the Indian
15	reservation, converted or otherwise
16	ceases to be Indian reservation prop-
17	erty,
18	the tax under this chapter for such taxable year
19	shall be increased by the amount described in
20	subparagraph (B).
21	"(B) Amount of increase.—The in-
22	crease in tax under subparagraph (A) shall
23	equal the aggregate decrease in the credits al-
24	lowed under section 38 by reason of section
25	48(c) for all prior taxable years which would

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have resulted had the qualified investment 2 taken into account with respect to the property been limited to an amount which bears the 3 4 same ratio to the qualified investment with re-5 spect to such property as the period such prop-6 erty was held by the taxpayer bears to the applicable recovery period under section 168(g). 7

- "(C) COORDINATION WITH OTHER RECAP-TURE PROVISIONS.—In the case of property to which this paragraph applies, paragraph (1) shall not apply and the rules of paragraphs (3), (4), and (5) shall apply.".
- 13 (d) Basis Adjustment To Reflect Investment CREDIT.—Paragraph (3) of section 50(c) of such Code 14 15 (relating to basis adjustment to investment credit property) is amended by striking "energy credit or reforest-16 ation credit" and inserting "energy credit, reforestation credit or Indian reservation credit other than with respect to any expenditure for new reservation construction property". 20
- 21 (e) CERTAIN GOVERNMENTAL USE PROPERTY TO QUALIFY.—Paragraph (4) of section 50(b) of such Code (relating to property used by governmental units or for-23 eign persons or entities) is amended by redesignating subparagraphs (D) and (E) as subparagraphs (E) and (F),

1	respectively, and inserting after subparagraph (C) the fol-
2	lowing new subparagraph:
3	"(D) Exception for reservation in-
4	FRASTRUCTURE INVESTMENT.—This paragraph
5	shall not apply for purposes of determining the
6	Indian reservation credit with respect to res-
7	ervation infrastructure investment.".
8	(f) APPLICATION OF AT-RISK RULES.—Subpara-
9	graph (C) of section 49(a)(1) of such Code is amended
10	by striking "and" at the end of clause (ii), by striking
11	the period at the end of clause (iii) and inserting ", and"
12	and by adding at the end the following new clause:
13	"(iv) the qualified investment in quali-
14	fied Indian reservation property.".
15	(g) CLERICAL AMENDMENTS.—
16	(1) Section 48 of such Code is amended by
17	striking the heading and inserting the following:
18	"SEC. 48. ENERGY CREDIT; REFORESTATION CREDIT; IN
19	DIAN RESERVATION CREDIT.".
20	(2) The table of sections for subpart E of part
21	IV of subchapter A of chapter 1 is amended by
22	striking out the item relating to section 48 and in-
23	serting the following:

"Sec. 48. Energy credit; reforestation credit; Indian reservation credit.".

(h) EFFECTIVE DATE.—The amendments made by 1 this section shall apply to property placed in service after December 31, 1993. SEC. 3. INDIAN EMPLOYMENT CREDIT. (a) Allowance of Indian Employment Cred-5 IT.—Section 38(b) of the Internal Revenue Code of 1986 (relating to general business credits) is amended by striking "plus" at the end of paragraph (6), by striking the 8 period at the end of paragraph (7) and inserting ", plus", and by adding after paragraph (7) the following new para-10 graph: 11 "(8) the Indian employment credit as deter-12 13 mined under section 45(a).". (b) Amount of Indian Employment Credit.— 14 Subpart D of Part IV of subchapter A of chapter 1 of such Code (relating to business related credits) is amended 16 by adding at the end thereof the following new section: 18 "SEC. 45. INDIAN EMPLOYMENT CREDIT. 19 "(a) Amount of Credit.— 20 "(1) IN GENERAL.—For purposes of section 38, the amount of the Indian employment credit deter-21

mined under this section with respect to any em-

ployer for any taxable year is 10 percent (30 percent

in the case of an employer with at least 85 percent

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1	Indian employees throughout the taxable year) of
2	the sum of—
3	"(A) the qualified wages paid or incurred
4	during such taxable year, plus
5	"(B) qualified employee health insurance
6	costs paid or incurred during such taxable year.
7	In no event shall the amount of the Indian employ-
8	ment credit for any taxable year exceed the credit
9	limitation amount determined under subsection (e)
10	for such taxable year.
11	"(2) Indian employee.—For purposes of
12	paragraph (1), the term 'Indian employee' means an
13	employee who is an enrolled member of an Indian
14	tribe or the spouse of such a member.
15	"(b) Qualified Wages; Qualified Employee
16	HEALTH INSURANCE COSTS.—For purposes of this sec-
17	tion—
18	"(1) Qualified wages.—
19	"(A) IN GENERAL.—The term 'qualified
20	wages' means any wages paid or incurred by an
21	employer for services performed by an employee
22	while such employee is a qualified employee.
23	"(B) Coordination with targeted
24	JOBS CREDIT.—The term 'qualified wages' shall
25	not include wages attributable to service ren-

1	dered during the 1-year period beginning with
2	the day the individual begins work for the em-
3	ployer if any portion of such wages is taken
4	into account in determining the credit under
5	section 51.
6	"(2) Qualified employee health insur-
7	ANCE COSTS.—
8	"(A) In General.—The term 'qualified
9	employee health insurance costs' means any
10	amount paid or incurred by an employer for
11	health insurance to the extent such amount is
12	attributable to coverage provided to any em-
13	ployee while such employee is a qualified em-
14	ployee.
15	"(B) Exception for amounts paid
16	UNDER SALARY REDUCTION ARRANGEMENTS.—
17	No amount paid or incurred for health insur-
18	ance pursuant to a salary reduction arrange-
19	ment shall be taken into account under sub-
20	paragraph (A).
21	"(c) Qualified Employee.—For purposes of this
22	section—
23	"(1) In general.—Except as otherwise pro-
24	vided in this subsection, the term 'qualified em-

- ployee' means, with respect to any period, any employee of an employer if—
 - "(A) substantially all of the services performed during such period by such employee for such employer are performed within an Indian reservation,
 - "(B) the principal place of abode of such employee while performing such services is on or near the reservation in which the services are performed, and
 - "(C) the employee began work for such employer on or after January 1, 1994.
 - "(2) CREDIT ALLOWED ONLY FOR FIRST 7
 YEARS.—An employee shall not be treated as a
 qualified employee for any period after the date 7
 years after the day on which such employee first
 began work for the employer.
 - "(3) Individuals receiving wages in excess of \$30,000 not eligible.—An employee shall not be treated as a qualified employee for any taxable year of the employer if the total amount of the wages paid or incurred by such employer to such employee during such taxable year (whether or not for services within an Indian reservation) exceeds the amount determined at an annual rate of

1	\$30,000. The Secretary shall adjust the \$30,000
2	amount contained in the preceding sentence for
3	years beginning after 1993 at the same time and in
4	the same manner as under section 415(d).
5	"(4) Employment must be trade or busi-
6	NESS EMPLOYMENT.—An employee shall be treated
7	as a qualified employee for any taxable year of the
8	employer only if more than 50 percent of the wages
9	paid or incurred by the employer to such employee
10	during such taxable year are for services performed
11	in a trade or business of the employer. Any deter-
12	mination as to whether the preceding sentence ap-
13	plies with respect to any employee for any taxable
14	year shall be made without regard to subsection
15	(f)(2).
16	"(5) CERTAIN EMPLOYEES NOT ELIGIBLE.—
17	The term 'qualified employee' shall not include—
18	"(A) any individual described in subpara-
19	graph (A), (B), or (C) of section 51(i)(1),
20	"(B) any 5-percent owner (as defined in

"(C) any individual who is neither an enrolled member of an Indian tribe nor the spouse of an enrolled member of an Indian tribe, and

section 416(i)(1)(B)),

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1	"(D) any individual if the services per-
2	formed by such individual for the employer in-
3	volve the conduct of class I, II, or III gaming
4	as defined in section 4 of the Indian Gaming
5	Regulatory Act (25 U.S.C. 2703), or are per-
6	formed in a building housing such gaming ac-
7	tivity.
8	"(6) Indian tribe defined.—The term 'In-
9	dian tribe' means any Indian tribe, band, nation,
10	pueblo, or other organized group or community, in-
11	cluding any Alaska Native village, or regional or vil-
12	lage corporation, as defined in, or established pursu-
13	ant to, the Alaska Native Claims Settlement Act (43
14	U.S.C. 1601 et seq.) which is recognized as eligible
15	for the special programs and services provided by
16	the United States to Indians because of their status
17	as Indians.
18	"(7) Indian reservation defined.—The
19	term 'Indian reservation' means a reservation, as de-
20	fined in—
21	"(A) section 3(d) of the Indian Financing
22	Act of 1974 (25 U.S.C. 1452(d)), or
23	"(B) section 4(10) of the Indian Child
24	Welfare Act of 1978 (25 U.S.C. 1903 (10)).

1	"(d) Early Termination of Employment by Em-
2	PLOYER.—
3	"(1) IN GENERAL.—If the employment of any
4	employee is terminated by the taxpayer before the
5	day 1 year after the day on which such employee
6	began work for the employer—
7	"(A) no wages (or qualified employee
8	health insurance costs) with respect to such em-
9	ployee shall be taken into account under sub-
10	section (a) for the taxable year in which such
11	employment is terminated, and
12	"(B) the tax under this chapter for the
13	taxable year in which such employment is ter-
14	minated shall be increased by the aggregate
15	credits (if any) allowed under section 38(a) for
16	prior taxable years by reason of wages (or
17	qualified employee health insurance costs) taken
18	into account with respect to such employee.
19	"(2) Carrybacks and carryovers ad-
20	JUSTED.—In the case of any termination of employ-
21	ment to which paragraph (1) applies, the carrybacks
22	and carryovers under section 39 shall be properly
23	adjusted.
24	"(3) Subsection not to apply in certain
25	CASES.—

1	"(A) In GENERAL.—Paragraph (1) shall
2	not apply to—
3	"(i) a termination of employment of
4	an employee who voluntarily leaves the em-
5	ployment of the taxpayer,
6	"(ii) a termination of employment of
7	an individual who before the close of the
8	period referred to in paragraph (1) be-
9	comes disabled to perform the services of
10	such employment unless such disability is
11	removed before the close of such period
12	and the taxpayer fails to offer reemploy-
13	ment to such individual, or
14	"(iii) a termination of employment of
15	an individual if it is determined under the
16	applicable State unemployment compensa-
17	tion law that the termination was due to
18	the misconduct of such individual.
19	"(B) Changes in form of business.—
20	For purposes of paragraph (1), the employment
21	relationship between the taxpayer and an em-
22	ployee shall not be treated as terminated—
23	"(i) by a transaction to which section
24	381(a) applies if the employee continues to

1	be employed by the acquiring corporation,
2	or
3	"(ii) by reason of a mere change in
4	the form of conducting the trade or busi-
5	ness of the taxpayer if the employee con-
6	tinues to be employed in such trade or
7	business and the taxpayer retains a sub-
8	stantial interest in such trade or business.
9	"(4) Special rule.—Any increase in tax
10	under paragraph (1) shall not be treated as a tax
11	imposed by this chapter for purposes of—
12	"(A) determining the amount of any credit
13	allowable under this chapter, and
14	"(B) determining the amount of the tax
15	imposed by section 55.
16	"(e) Credit Limitation Amount.—For purposes of
17	this section—
18	"(1) Credit limitation amount.—The credit
19	limitation amount for a taxable year shall be an
20	amount equal to the credit rate (10 or 30 percent
21	as determined under subsection (a)) multiplied by
22	the increased credit base.
23	"(2) Increased credit base.—The increased
24	credit base for a taxable year shall be the excess
25	of—

1	"(A) the sum of any qualified wages and
2	qualified employee health insurance costs paid
3	or incurred by the employer during the taxable
4	year with respect to employees whose wages
5	(paid or incurred by the employer) during the
6	taxable year do not exceed the amount deter-
7	mined under paragraph (3) of subsection (c)
8	over
9	"(B) the sum of any qualified wages and
10	qualified employee health insurance costs paid
11	or incurred by the employer (or any prede-
12	cessor) during calendar year 1993 with respect
13	to employees whose wages (paid or incurred by
14	the employer or any predecessor) during 1993
15	did not exceed \$30,000.
16	"(3) Special rule for short taxable
17	YEARS.—For any taxable year having less than 12
18	months—
19	"(A) the amounts paid or incurred by the
20	employer shall be annualized for purposes of de-
21	termining the increased credit base, and
22	"(B) the credit limitation amount shall be
23	multiplied by a fraction, the numerator of which
24	is the number of days in the taxable year and

the denominator of which is 365.

1	"(f) Other Definitions and Special Rules.—
2	For purposes of this section—
3	"(1) WAGES.—The term 'wages' has the same
4	meaning given to such term in section 51.
5	"(2) Controlled Groups.—
6	"(A) All employers treated as a single em-
7	ployer under section (a) or (b) of section 52
8	shall be treated as a single employer for pur-
9	poses of this section.
10	"(B) The credit (if any) determined under
11	this section with respect to each such employer
12	shall be its proportionate share of the wages
13	and qualified employee health insurance costs
14	giving rise to such credit.
15	"(3) CERTAIN OTHER RULES MADE APPLICA-
16	BLE.—Rules similar to the rules of section $51(k)$
17	and subsections (c), (d), and (e) of section 52 shall
18	apply.
19	"(4) Coordination with nonrevenue
20	LAWS.—Any reference in this section to a provision
21	not contained in this title shall be treated for pur-
22	poses of this section as a reference to such provision
23	as in effect on the date of the enactment of this
24	paragraph.''.

1	(c) Denial of Deduction for Portion of Wages
2	Equal to Indian Employment Credit.—
3	(1) Subsection (a) of section 280C of such Code
4	(relating to rule for targeted jobs credit) is amended
5	by striking "51(a)" and inserting "45(a), 51(a),
6	and".
7	(2) Subsection (c) of section 196 of such Code
8	(relating to deduction for certain unused business
9	credits) is amended by striking "and" at the end of
10	paragraph (5), by striking the period at the end of
11	paragraph (6) and inserting ", and", and by adding
12	at the end the following new paragraph:
13	"(7) the Indian employment credit determined
14	under section 45(a).".
15	(d) Denial of Carrybacks to Preenactment
16	YEARS.—Subsection (d) of section 39 of such Code is
17	amended by adding at the end thereof the following new
18	paragraph:
19	"(4) No carryback of section 45 credit
20	BEFORE ENACTMENT.—No portion of the unused
21	business credit for any taxable year which is attrib-
22	utable to the Indian employment credit determined
23	under section 45 may be carried to a taxable year
24	ending before the date of the enactment of section
25	45.".

- 1 (e) CLERICAL AMENDMENT.—The table of sections
- 2 for subpart D of part IV of subchapter A of chapter 1
- 3 of such Code is amended by adding at the end thereof
- 4 the following:

"Sec. 45. Indian employment credit.".

- 5 (f) Effective Date.—The amendments made by
- 6 this section shall apply to wages paid or incurred after
- 7 December 31, 1993.

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